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ABSTRACT

This long-range program is presented by the Alaska State Library to meet the requirements of the Library Services and Construction Act (LSCA) and to show how LSCA funds can contribute to meeting library needs in the state. The program has been reviewed and revised in accordance with the needs of the state for assistance under the LSCA. It reflects the results of evaluations and reports generated in 1991, incorporates revisions in the 1992 fiscal year annual program, and has been developed with the advice of the Governor's Advisory Council on Libraries and in consultation with the U.S. Department of Education. The long-range program includes present and projected library needs; a plan for meeting these needs; and policies and procedures for periodic evaluation of programs supported under LSCA with provision for dissemination of evaluation results and other pertinent information. The report also describes how programs supported under LSCA will be coordinated with library programs operated by institutions of higher education, schools, and/or other public and private library service programs. Policies and procedures for approval of applications for the construction of public library facilities are included as they apply to Title II projects. A legislative chronology of LSCA and a directory of members of the Governor's Advisory Council are included. (KRN)

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LONG RANGE PROGRAM

FOR

LIBRARY DEVELOPMENT

IN ALASKA

1993 - 1997

Prepared by

ALASKA STATE LIBRARY,

GOVERNOR'S ADVISORY COUNCIL ON LIBRARIES

In Consultation With

U.S. DEPARTMENT OF EDUCATION

A State-Federal Program under the Library Services and Construction Act, P.L. 101-254.

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PART I

PURPOSE

The purpose of the Alaska State Library in presenting the 1993-1997 Long-Range Program is to meet the requirements of the Library Services and Construction Act, Public Law 101-254, and to show how funds under the Act can contribute to meeting library needs in the state.

The Long-Range Program has been reviewed and revised in accordance with the needs of the state for assistance under the Act. It reflects the results of evaluations and reports generated in 1991, incorporates revisions in the FY92 Annual Program, and has been developed with the advice of the Governor's Advisory Council on Libraries and in consultation with the U.S. Department of Education.

The Long-Range Program includes present and projected library needs; a plan for meeting these needs; and policies and procedures for periodic evaluation of programs supported under the act with provision for dissemination of evaluation results and other pertinent information, as well as coordination of programs supported under the Act with library programs operated by institutions of higher education, schools, and/or other public and private library service programs. Policies and procedures for approval of applications for the construction of public library facilities are included as they apply to Title II projects.

Rev. 4/22/92

PART II

THE LIBRARY PUBLIC

The population of Alaska according to the 1990 U.S. Census is 550,043, a gain of 36.9% over the 401,851 reported in 1980. (The 1990 figure is just 4,269 more than the Alaska State Demographer's estimate.).

Race	1990 Population	1990 Percent	1980 Percent
White	415,492	75.5	77.1
Native American/ Eskimo/Aleut	85,698	15.6	16.0
Black	22,451	4.1	3.4
Asian/Pacific	19,728	3.6	2.0
Other	6,674	1.2	1.6
Total Population	550,043	100.0	100.0

While all racial groups have increased, Blacks and Asian/Pacific Islanders have made the largest percentage increases.

The percentage of the population under 18 years of age is 31.3%, which is comparable to the 32% in 1980 when Alaska had the youngest population of any of the states. This percentage varies significantly among the racial groups: White--28.9%; Asian/Pacific--33.9%; Black--35.2%; Other 35.8%; and Native American--41.3%

Educational, economic, and other relevant information from the 1990 Census data will not be available until 1993.

Local public library service in FY 1992 is available in all but 9 communities of 600 or more persons. Of these 9 communities only Unalaska with a population of ~~3,089~~ 3,450 has more than 850 people.

The goal of the State Library program is to assure access for all Alaskans to the library resources necessary to meet informational, educational, cultural and recreational needs.

PART III

TITLE I PRIORITIES

GOAL I

TO PROVIDE ACCESS TO PUBLIC LIBRARY SERVICES FOR ALASKANS WHO ARE IN AREAS WITHOUT SUCH SERVICES.

Status/Need In FY 1992 there are 9 communities* of 600 or more people that do not have a local public library. There are, in addition, nearly 100 communities, villages, or settlements of fewer than 600 persons that do not have local public libraries and many may not have sufficient resources to begin public library services.

Objectives

1. To provide an alternative public library service for people who live where there is no local public library.

2. To assist communities with viable population bases establish public library service.

Activities

1. Fund the three Regional Resource libraries (Anchorage, Fairbanks and Juneau public libraries) to provide regular mail service and/or paperbacks by mail to families and individuals who live where there is no local public library.

2. Provide consulting and technical assistance to North Slope Borough and the Northwest Arctic Borough in the establishment of borough wide library service.

Evaluation

1. Evaluation of rural services will be based on the number of collections sent to mail service patrons each month, as well as on periodic surveys of the users.

2. Evaluation will also be based on the number of communities assisted in beginning public library service.

* Towns of 600 or more persons with no library service

Angoon	690	Klawock	758
Emmonak	642	Mt. Village	674
Hooper Bay	845	Togiak	738
Houston	815	Unalaska	3,450
King Cove	811		

GOAL II

TO STRENGTHEN LOCAL PUBLIC LIBRARIES LACKING ADEQUATE LEVELS OF SERVICE SO THAT EACH OF THEM AND THE TOTAL SYSTEM MEET THE MINIMUM CRITERIA FOR ADEQUACY OF SERVICE.

Status/Need

There are 89 legally constituted public libraries participating in the Public Library Assistance Grant program. Six of these libraries have a total of 12 branches, so there are 101 library outlets providing service to about 510,000 Alaskans. Only ten libraries serve more than 5,000 people; eleven more serve 2,000 to 5,000; the remaining 68 serve fewer than 2,000 (60, fewer than 1,000).

Each year public libraries submit the *Alaska Public Library Annual Report* to the State Library. The reports provide good information on quantitative, input measures and fairly good information on output measures. The picture that emerges is one of very uneven library services. On the one hand, a few libraries provide a wide array of public library services, albeit with individual deficiencies. On the other hand, the vast majority of libraries are very small and do not have funding sufficient to support adequate basic services.

The problem is not one of lack of support at the local level, as most libraries have high per capita funding. Rather the problem is one of very small population bases, extreme isolation and the high cost of operation.

Objectives

1. To increase the quantity and upgrade the quality of materials in the libraries following the standards for collection size listed in the *Public Library Guidelines*.

2. To guarantee all Alaskans access to needed information and materials utilizing appropriate technologies.

3. To develop and improve the abilities of libraries to provide library services and programs to the public.

Activities

1.1 Provide state funded Public Library Assistance grants to eligible libraries to assist them with collection development, salaries, and staff development.

2.1 Provide interlibrary loan and technical assistance to rural libraries through area and regional libraries.

2.2 Establish statewide standards for the delivery of interlibrary loan and document delivery.

3.1 Provide technical assistance to all libraries through the State Library's Regional Coordinators.

GOAL II
(continued)

3.2 Coordinate and develop continuing library education programs through the State Library.

3.3 Support public libraries in the development and improvement of library services.

Evaluation

1. Annual input and output statistics as reported in the *Public Library Annual Reports* will be compared to determine improvement in collections, program offerings, interlibrary loan, etc.

2. The quality of and attendance at continuing library education programs will be monitored through questionnaires to determine whether or not they are meeting the needs of librarians.

GOAL III

TO EXTEND AND IMPROVE ACCESS TO AND PROVIDE FOR LIBRARY SERVICE TO THE CULTURALLY, SOCIOECONOMICALLY, AND EDUCATIONALLY DISADVANTAGED.

Status/Need and Associated Activities

Disadvantaged persons in rural and urban areas totaled 10.7%, 24,998, of the 1980 census population. New data from the 1990 Census on these groups will not be available until 1993. Specific programs for these groups of patrons, however, will be developed under Goal II. These programs include the basic Public Library Assistance Grants, consultant services to public libraries, interlibrary loans, family mail services and training opportunities for library aids.

GOAL IV

TO MEET THE SPECIALIZED NEEDS OF THOSE WHO ARE BLIND OR PHYSICALLY HANDICAPPED BY INSURING ACCESS, AVAILABILITY AND DELIVERY OF SPECIALLY FORMATTED LIBRARY AND INFORMATION MATERIALS.

Status/Need — A spring 1991 study, conducted by the Alaska Division of Vocational Rehabilitation, determined that 9% of Alaska's 22,220 disabled are blind or visually impaired (1,998). A few additional people with other disabilities may be eligible for the blind and physically handicapped service. Currently 618 individuals and 65 institutions use the services.

Objectives

1. To support, maintain and expand services to the blind or physically handicapped through the Blind and Physically Handicapped Service of the State Library.
2. To assist in the expansion of the Anchorage Radio Reading Service (AIRRES) to a statewide audience.
3. To assist libraries in meeting requirements of the *Americans with Disabilities Act.*

Activities

1.1 Administer the Regional Library for the handicapped with direct services to eligible individuals throughout the state.

1.2 Promote these services to those who do not currently use them.

2.1 Assist in the promotion of AIRRES in and through public libraries.

3.1 Provide information and documentation on the requirements of the *Americans with Disabilities Act.* and how it relates to libraries.

3.2 Assist libraries in evaluating their programs and developing service attitudes which open programs to the disabled.

Evaluation — Evaluation will be based upon the extent to which services to blind and physically handicapped Alaskans are supported, maintained, and expanded.

GOAL V

TO PROMOTE THE PLANNING AND CONTINUATION OF PUBLIC LIBRARY SERVICE TO THE INSTITUTIONALIZED.

Status/Need The state has 27 institutions that provide correctional, mental health, youth, and senior citizen services. All but one of these facilities (Harborview in Valdez) have library services provided by the local public libraries; however, they are very limited due to restricted budgets and personnel and to a lack of commitment by the administrations of many of the institutions.

The residents have a pressing need for basic public library service. The institutions are:

Correctional		**Residents**
Anchorage:	Cook Inlet Pre-Trial	400
	6th Avenue Annex	110
	Highland Mt.	250
	Meadow Creek	50
Bethel:	Yukon/Kuskokwim	115
Fairbanks:	Fairbanks Correctional	225
Juneau:	Lemon Creek Correctional	188
Kenai:	Wildwood Correctional	204
	Pre-Trial	117
Ketchikan:	Ketchikan Correctional	65
Nome:	Anvil Mountain	93
Palmer:	Palmer Medium Security	215
	Palmer Minimum Security	100
	Mat-Su Pre-Trial	75
Seward:	Spring Creek Correctional	412
Subtotal		**2,619**
Youth		
Anchorage:	McLaughlin	135
Bethel:	Bethel Youth	11
Fairbanks:	Fairbanks Youth	19
Nome:	Nome Youth	9
Subtotal		**174**
Mental		
Anchorage:	API	155
Valdez:	Harborview	80
Subtotal		**235**

GOAL V
(Continued)

Pioneers' Homes	
Anchorage	235
Fairbanks	102
Juneau	52
Ketchikan	47
Palmer	92
Sitka	71
Subtotal	**599**
TOTAL	**3,627**

Objective
1. To maintain access to public library services for residents of correctional, mental health, and retirement institutions operated by the state through grants to local public libraries.
2. To assist in improvement of institutional library facilities.

Activities
1. Award local grants to public libraries to provide public library services.
2. Provide consulting service through the State Library to institutions in the planning stages of facilities.

Evaluation Evaluation will be based on the extent to which library service developed by the individual public libraries for state-supported institutions is maintained and expanded.

GOAL VI

TO STRENGTHEN THE CAPABILITY OF THE STATE LIBRARY TO PROVIDE SUPPORT, LEADERSHIP AND SERVICES TO LIBRARIES STATEWIDE.

Status/Need — The State Library serves as a reference and interlibrary loan referral, provides consultant services, distributes catalogs, and in general supports and coordinates library activities throughout the state. It also manages the Alaska Government Documents Depository program. Collection improvement in all formats is necessary to improve instate responses to queries and requests. Continuation of automation for resource sharing is an important need.

Objectives — Provision of Library and Consulting Services

1. To improve the quality of service in libraries of all types.

2. To improve the provision of library services by the State Library to all Alaskans.

Activities

1.1 Provide consulting services through the State Library's Library Development staff to all Alaskan libraries.

2.1 Effectively coordinate the state's ILL program so that at least 90% of the requests can be handled within the state.

Evaluation — Evaluation will be based on the analysis of circulation and reference fill rates, and the use of the library development staff and programs.

GOAL VII

TO ASSIST THE MAJOR URBAN RESOURCE LIBRARY TO SHARE ITS RESOURCES WITH OTHER LIBRARIES AND WITH INDIVIDUALS AS NEEDED.

Status/Need — Alaska has only one MURL, the Anchorage Municipal Libraries, made up of 5 branches in FY 1992. Collectively the Anchorage Municipal Libraries has the largest public library monographic collection in Alaska, 464,450 volumes (excluding microforms) but only 2 volumes per capita with a population of 237,907. The number of titles in the collection is much smaller, but an exact figure is not known. Library materials and technology to ease access to the materials are high priorities.

The library is now one of the largest ILL lenders in Alaska, processing incoming requests at a rate of about 5,219 a year with a fill rate of 76%. (In FY90 it handled 6,073 requests and had a 71% fill rate.) This increase of 5% indicates progress toward the 90% fill rate desired in objective 3 of this goal. Adequate funding to support ILL lending staff is needed.

Objectives

1. To increase, over time, the number of English language monographic volumes available in the MURL collection until there are at least 3.5 per capita.

2. To improve the collection until at least 90% of the requests from other libraries can be filled from the AML collection.

3. To make the collection available to the Alaska library community in a timely manner through enhanced staffing or automation.

Activity

1. Award a grant to Anchorage Municipal Library to assist its ILL staff in responding to statewide ILL needs in a timely manner.

Evaluation — Evaluation will be based on the fill rate and timeliness of processing incoming ILL requests.

GOAL VIII

TO DEVELOP RESOURCES AND SERVICES OF A REGIONAL RESOURCE CENTER.

Status/Need Alaska does not have any metropolitan library which serves as a national or regional resource center. Therefore, this priority is not applicable.

GOAL IX

TO PROVIDE ACCESS TO AND PROVISION FOR SPECIALIZED LIBRARY RESOURCES AND INFORMATION SERVICES FOR PERSONS WITH LIMITED ENGLISH-SPEAKING ABILITY.

Status/Need — Speakers of English as a second language in Alaska totaled 6,124 in the 1980 Census and were identified as persons who spoke English not well or not at all. These people come primarily from areas in the state where a language other than English is dominant. However, during the 1980s, the state experienced a large immigration of Asians; the population increased from about 8,000 to 19,728. The 1990 Census also indicates that the Hispanic population in Alaska grew from about 9,500 in 1980 to over 17,800 in 1990. Needs are for materials in English and in the language(s) of the individual persons and for services that respond to the library interests of this population.

Objective — To assist in the improvement of services and materials for speakers of English as a second language in Alaska.

Activities

1. Encourage public library purchase of print and non-print materials for speakers of English as a second language.

2. Coordinate collection development activities for Native Alaskan language materials.

3. Assist libraries with the development of LSCA Title V proposals.

Evaluation — Evaluation will be based on the extent to which programs and collections of materials for speakers of English as a second language are coordinated and developed.

GOAL X

TO PROVIDE IMPROVED ACCESS TO AND PROVISION FOR LIBRARY RESOURCES AND INFORMATION SERVICES FOR OLDER READERS.

Status/Need — Over four percent of the population is 65 years of age or older. Specific library needs may be for information about programs serving older persons, for outreach programs that provide access to materials and for materials in different formats.

Objectives — To assist public libraries in the provision of services and materials for older Alaskans.

Activities

1. Promote and/or assist in the development of a round robin collection of large print and A-V materials among public libraries.
2. Assist in the development of specialized programs for older readers.
3. Continue support of public library services to the State's Pioneer Homes through the Institutional grants (see Goal V).
4. Encourage public libraries to develop books-on-tape service for older readers.

Evaluation — Evaluation will be based on the extent to which outreach services are planned, developed and promoted, and large print and AV collections are developed and expanded.

GOAL XI

TO ASSIST PUBLIC LIBRARIES IN ESTABLISHING AND MAINTAINING COMMUNITY INFORMATION AND REFERRAL SERVICES.

Status/Need Information and referral services exist in very few public libraries in Alaska. Most libraries are small (see Goal II) and have staff with little or no training in these areas of service.

Objective To improve the level of information and referral services in public libraries.

Activities
1. Continue the program, developed in 1987, for training public librarians in reference and referral services.
2. Develop a model information and referral service for small public libraries.

Evaluations Evaluation will be based on the number of librarians trained.

GOAL XII

TO ASSIST LIBRARIES IN THE PROVISION OF LITERACY PROGRAMS FOR ADULTS AND SCHOOL DROPOUTS.

Status/Need — Although no recent studies on literacy rates have been done in Alaska, the Division of Adult and Vocational Education uses a figure of no fewer that 82,000 adults as being functionally illiterate. The number is probably higher, as this figure is based on 1970 U.S. Census estimates. (The 1980 Census was so poorly done that estimates cannot be derived from it, and the 1990 Census information for this group will not be available until 1993.) Literacy rates are quite low in village rural Alaska where K-12 educational opportunities have existed for only a generation.

Objectives

1. To assist librarians to develop ties with local regional, or state literacy programs.
2. To improve collections for adult beginning readers.
3. To participate in programs designed to combat illiteracy.

Activities

1.1 Provide information and technical assistance to public libraries interested in developing literacy programs.

2.1 Provide grants to public libraries developing literacy programs.

Evaluation — Evaluation will be based upon the extent to which programs for the functionally illiterate are developed, maintained, expanded and promoted; collections of materials are developed; and consultation, technical assistance and training are provided.

(This is also Title VI Goal I.)

GOAL XIII

TO EXTEND AND IMPROVE ACCESS TO AND PROVIDE FOR LIBRARY SERVICE TO THE EMOTIONALLY AND MENTALLY HANDICAPPED.

Status/Need — If specific programs for these groups are developed, they will be done through efforts by public libraries to serve the mainstreamed segment of this population as part of Goal II and through institutional grants to public libraries under Goal V.

GOAL XIV

TO ASSIST LIBRARIES IN DEVELOPING INTERGENERATIONAL LIBRARY LITERACY AND READING SKILLS PROGRAMS THAT MATCH OLDER ADULT VOLUNTEERS WITH UNSUPERVISED SCHOOL CHILDREN DURING OR AFTER SCHOOL HOURS.

Status/Need and Associated Activities

If specific programs for this goal are developed, they will be done through public libraries under Goal II. Examples: Akiachak Library invited village elders and school children to a Christmas program and a Spring Tea where the elders told stories and read from Yupik language books. In Akiak and Tuluksak, volunteer mothers visit homes with children's books to model reading for parents and grandparents.

GOAL XV

TO ASSIST LIBRARIES IN PROVIDING MOBILE LIBRARY SERVICES AND PROGRAMS TO CHILD-CARE PROVIDERS OR CENTERS WHICH ARE LICENSED OR CERTIFIED BY THE STATE, OR OTHERWISE MEET THE REQUIREMENTS OF STATE LAW.

Status/Need There were 54,983 children under the age of five in 1990 compared with 38,949 in 1980. They made up almost 10% of Alaska's population. Between 1980 and 1990 there was a 41.2% increase in the number of children under 5, indicating that this age group grew more rapidly than the total population.

The FY91 Child Care Programs Annual Report issued by the Department of Community and Regional Affairs, lists 255 licensed homes and 207 licensed day care centers in 31 communities which receive a funding subsidy from the State of Alaska. All of these communities have public libraries.

Objective Assist libraries in developing programs serve child care providers and day care centers.

Activities 1.) Encourage and fund grants which focus on cooperative efforts between child care providers and libraries.

2.) Disseminate information on successful programs such as *Books and Babies* in Sitka, and *Traudin' Tales* in Fairbanks.

Evaluation Evaluation will be based upon the extent to which grants are awarded and the information is disseminated to libraries.

GOAL XVI

TO ESTABLISH AND SUPPORT MODEL LIBRARY LITERACY CENTERS, COORDINATED BY THE STATE LIBRARY AGENCY WITH OTHER STATE AGENCIES AND NONPROFIT ORGANIZATIONS, TO REDUCE THE NUMBER OF FUNCTIONALLY ILLITERATE INDIVIDUALS AND TO HELP THEM REACH FULL EMPLOYMENT.

Status/Need and Associated Activities

The State Library and the Governor's Advisory Council address this goal by supporting literacy programs in local settings. This will be accomplished under Goal II by providing consultant services to libraries applying for Title VI grants and supporting and participating in literacy workshops and conferences.

GOAL XVII

TO ASSIST LIBRARIES IN PROVIDING & DISPLAYING EDUCATIONAL MATERIALS, AND CONDUCTING PROGRAMS AIMED AT PREVENTING AND ELIMINATING DRUG ABUSE IN COOPERATION WITH LOCAL EDUCATION AGENCIES OR OTHER AGENCIES OR ORGANIZATIONS, IF APPROPRIATE.

Status/Need and Associated Activities

The Governor's Advisory Council believes that this goal is being addressed under Goal II through consultant services and by publicizing free sources of information on prevention of drug abuse in library publications such as *Tracings* and *Newspoke*. State Library consultants also develop lists of recommended materials available to public libraries on loan or for purchase on FAS and FAE.

GOAL XVIII

TO ADMINISTER THE LSCA PROGRAM FOR ALASKA.

Status/Need and Associated Activities — Under the Library Services and Construction Act, it is the responsibility of the Alaska State Library to administer, plan, monitor, and evaluate programs with the advice and assistance of the Governor's Advisory Council on Libraries. Dissemination of information about the program is needed on a regular basis in order to assure effective administration and participation of the libraries in assessing needs to be incorporated in plans.

Objective — Administration of the LSCA Program.

1.1 To prepare and disseminate the Long-Range Program, Annual Programs, and Annual Report.

1.2 To support the activities of the Governor's Advisory Council on Libraries necessary to assist the Library in carrying out its responsibilities.

1.3 To strengthen communications about the priorities of the program.

1.4 To improve agency evaluation of projects under the program.

Activities

1.1 Perform and coordinate tasks necessary to administer the State Program and to evaluate services provided.

1.2 Fund essential activities of the Advisory Council.

1.3 Fund specific communications and evaluations of at least two projects each year.

Evaluation — Evaluation will be based on the extent to which programs and reports are disseminated in a timely fashion, the sufficiency of support for the Advisory Council, the adequacy of communication about the priorities, and the evidence of written evaluation of projects.

TITLE II PRIORITIES

GOAL I

TO ASSIST COMMUNITIES WITHOUT LOCAL PUBLIC LIBRARY FACILITIES OR WITH INADEQUATE FACILITIES THROUGH GRANTS TO CONSTRUCT AND/OR RENOVATE FACILITIES IN ORDER TO ENSURE PUBLIC LIBRARY SERVICES ARE AVAILABLE TO THE PUBLIC.

Status/Need — Many established public libraries are in facilities where access by handicapped individuals is impossible. Population growth has made existing space inadequate and older facilities are often not easily adapted to house newer technology.

Objectives

1. To assist communities with public library construction and/or renovation projects.
2. Obtain state funding dedicated to public library construction.

Activities

1. Award LSCA and state construction grants to public libraries.
2. Provide consulting service to libraries in the planning and construction processes.

Evaluation — Evaluation will be based upon the extent to which financial assistance is made available and grants awarded.

GOAL II

TO ASSIST PUBLIC LIBRARIES WITH TECHNOLOGY ENHANCEMENTS.

Status/Need — Technology is an important tool in linking Alaska's libraries and providing access to collections across the state. An automation survey conducted by the State Library in 1991 determined that 74% of public libraries have and use computers for library functions such as cataloging, circulation and public access. Nearly half the public libraries surveyed used CD-Rom products to enhance their collections and reference services.

Objective — To assist libraries funding technology enhancements

Activities

1. Award LSCA grants to public libraries for technological enhancements.

2. Provide consultant services to libraries planning automation.

Evaluation — Evaluation will be based on the extent to which financial assistance is made available and grants awarded.

TITLE III PROGRAM

GOAL I

TO STRENGTHEN STATEWIDE LIBRARY SERVICE THROUGH PLANNING FOR COOPERATIVE NETWORKS WHICH WILL PROVIDE EXPANDED ACCESS TO INFORMATION FOR ALL ALASKANS.

Status/Need — Alaska has a strong tradition of cooperative networking. The primary networking arrangement is the Alaska Library Network in which all libraries are eligible to participate. One of the major cooperative programs is the WLN produced union catalog of the combined holdings of the Alaska participants.

Alaska is also moving forward in the cooperative use of automated circulation and online catalog systems. Some of the university system's libraries have cooperatively automated; the state, university, public, and high school libraries in Juneau share an automated system. There are also shared school/public library automated systems in Fairbanks and Sitka and one is being developed in Ketchikan.

The Alaska library community is currently studying its long range needs in the area of preservation. This need will be addressed in the future.

Objectives

1. To better integrate the entire library community into ALN.
2. To assist libraries in choosing or joining automated systems.
3. To develop new approaches to cooperation and resource sharing.

Activities — Provide consultive assistance in the planning of regional and statewide networks.

Evaluation — Evaluation will be based on the extent to which state library personnel and other involved librarians assist individual and/or groups of libraries to plan cooperative networking programs.

GOAL II

TO STRENGTHEN STATEWIDE LIBRARY SERVICE THROUGH THE ESTABLISHMENT, EXPANSION AND OPERATION OF COOPERATIVE NETWORKS.

Status/Need — Refer to Goal I

Objectives

1. To continue development of the Alaska Library Network and access to its services.
2. To coordinate the state's networking activities at all levels of library service.
3. To provide assistance in the development, improvement, expansion, and operation of cooperative networks.

Activities

1.1 Continue support of the Alaska Library Network.

2.1 Maintain an active role in various local, regional, and state level networks.

3.1 Provide consulting and information services to all library networking groups.

3.2 Provide support for regional and statewide cooperative collection development networks.

3.3 Continue support of the statewide Cooperative Collection Development Committee.

3.4 Provide technical and financial assistance to WLN to enable it to develop services needed by Alaskan libraries.

Evaluation — Evaluation will be based on the extent to which the State Library maintains an active role in local, regional, and state networking activities; provides consulting and information services to the networks; and supports the ALN.

GOAL III

TO STRENGTHEN STATEWIDE LIBRARY SERVICE THROUGH RESOURCE SHARING.

Status/Need — Refer to Goal I.

Objectives

1. To support projects that facilitate in-state resource sharing and improve its effectiveness.
2. To improve useful linkages with resource sharing systems outside Alaska.
3. To promote improved resource sharing through the development of links between the different geographically-based bibliographic data bases, circulation systems and online catalogs.

Activities

1.1 Continue support of ALNCAT.

1.2 Work toward establishment of ILL standards statewide.

2.1 Continue support of the Alaska Project.

2.2 Provide ready access to the OCLC database for Alaska libraries.

3.1 Coordinate and support cooperative activities between bibliographic utilities and library software vendors.

Evaluation — Evaluation will be based upon the extent to which bibliographic utilities, etc., are linked; projects provide improved resource sharing; and new libraries become involved in resource-sharing activities.

GOAL IV

TO DEVELOP THE TECHNOLOGICAL CAPACITY OF LIBRARIES FOR INTERLIBRARY COOPERATION AND RESOURCE SHARING.

Status/Need — Refer to Goal I.

Objectives

1. To support telecommunication projects that improve resource sharing and interlibrary cooperation.

2. To support library purchases of both hardware and software that will enhance resource sharing and interlibrary cooperation.

Activities

1.1 Develop a system for rapid document delivery for Alaska's libraries.

2.1 Support the purchase of in-house automation systems that will expand Alaska's shared WLN data base.

2.2 Support the purchase of shared automation systems that will improve resource sharing.

Evaluation — Evaluation will be based on the increased speed of document delivery, the increase in the size of the WLN data base, and increased use of resource sharing among libraries.

TITLE IV PRIORITIES

GOAL I

ASSIST ALASKAN NATIVE VILLAGES, REGIONAL OR VILLAGE CORPORATIONS, RESERVES OR ENTITIES AS DETERMINED BY THE SECRETARY IN OBTAINING LIBRARY SERVICES TO MEET THEIR NEEDS.

Status/Need — The new title, Library Services for Indian Tribes, is to provide funds to eligible entities for establishing and/or supporting ongoing library services for their needs. Because funds must be applied for by the entities from the Secretary of Education, the need is for existing libraries to be aware of the title and to be prepared to assist or cooperate with the resulting projects.

Objectives/Activities

1. To disseminate information about the program and its regulations.
2. To assist eligible villages to apply for Title IV grants.
3. To work on the integration of Title IV grant recipients into the Alaska Library Network.
4. To provide Title IV recipients assistance and training in accounting practices.

Evaluation — Evaluation will be based upon the extent to which programs for Alaskan Natives are developed, maintained, expanded and promoted; collections of materials are developed; and consultation, technical assistance and training are provided.

TITLE V PRIORITIES

TO ASSIST THE ALASKA STATE LIBRARY AND PUBLIC LIBRARIES TO SECURE FUNDING FOR THE ACQUISITION OF FOREIGN LANGUAGE MATERIALS.

Status/Need — Speakers of English as a second language in Alaska totaled 6,124 in the 1980 Census and were identified as persons who spoke English not well or not at all. These people come primarily from areas in the state where a language other than English is dominant. However, during the 1980s, the state experienced a large immigration of Asians; the population increased from about 8,000 to 19,728. The 1990 Census also indicates that the Hispanic population in Alaska grew from about 9,500 in 1980 to over 17,800 in 1990. Needs are for materials in English and in the language(s) of the individual persons and for services that respond to the library interests of this population.

Objective — To assist in the improvement of services and materials for speakers of English as a second language in Alaska.

Activities

1. Encourage public library purchase of print and non-print materials for speakers of English as a second language.
2. Coordinate collection development activities for Native Alaskan language materials.
3. Assist libraries with the development of Title V proposals.

Evaluation — Evaluation will be based on the extent to which programs and collections of materials for speakers of English as a second language are coordinated and developed.

TITLE VI PRIORITIES

GOAL I

TO ASSIST LIBRARIES IN THE PROVISION OF LITERACY PROGRAMS FOR ADULTS AND SCHOOL DROPOUTS.

Status/Need — Although no recent studies on literacy rates have been done in Alaska, the Division of Adult and Vocational Education uses a figure of no fewer that 82,000 adults as being functionally illiterate. The number is probably higher, as this figure is based on 1970 U.S. Census estimates. (The 1980 Census was so poorly done that estimates cannot be derived from it, and the 1990 Census information for this group will not be available until 1993.) Literacy rates are quite low in village Alaska where K-12 educational opportunities have existed for only a generation.

Objectives

1. To assist librarians to develop ties with local literacy programs.
2. To improve collections for adult beginning readers.
3. To obtain funding for literacy projects.

Activities

1.1 Provide information and technical assistance to public libraries interested in developing literacy programs.

2.1 Provide grants to public libraries developing literacy programs.

3.1 Assist public libraries in securing LSCA Title VI grants.

Evaluation — Evaluation will be based upon the extent to which programs for the functionally illiterate are developed, maintained, expanded and promoted; collections of materials are developed; and consultation, technical assistance and training are provided.

PART IV

RESOURCE SHARING PLAN FOR TITLE III COMPLIANCE

I. INTRODUCTION

This plan was prepared in accordance with Public Law 101-254, the Library Services and Construction Act Amendments of 1990. Its purpose is to comply with Section 304 of the Library Services and Construction Act.

The statewide resource sharing program in Alaska is not a separate, identifiable program. Rather, there are a number of distinct projects which work together to form a statewide resource sharing program. Instead of choosing to isolate resource sharing from other activities, we have chosen to integrate it into a number of different projects.

II. GOAL

The goal for resource sharing in Alaska is to improve the delivery of materials and information to Alaskans by supporting resources sharing among libraries.

III. OBJECTIVES

The objectives for Alaska's Statewide Resource Sharing Plan are:

1. To support projects that facilitate in-state resource sharing and improve its effectiveness.

2. To improve useful linkages with resource sharing systems outside Alaska.

3. To promote improved resource sharing through the development of links between the different geographically-based bibliographic data bases, circulation systems and online catalogs.

IV. ACTIVITIES

Some Resource Sharing activities in Alaska are incorporated in larger projects while others are discrete projects: In general the activities fall into one of two groupings, those that enhance bibliographic access and those that promote the sharing of materials.

A. Bibliographic Access

1. The State library awards grants to libraries of all types to complete retrospective conversions of their collections on the WLN database. Now that the Alaska title holdings on WLN are approaching one million, special collections with statewide importance are being targeted for

conversion. Over 30 public, academic, school and special libraries are full members of WLN. These libraries have holdings of about one million titles in the WLN database.

2. The State Library awards an annual grant to one of the WLN member libraries to input unique serials holdings of non-members into the WLN database.

3. The State Library produces a microfiche catalog of the holdings of all Alaska's libraries in WLN and distributes it to all public, academic, special and high school libraries in the state. It also distributes a copy to grade school libraries in villages with no other qualifying library. The distribution totals 375 sets.

   Collectively these three programs insure that almost all monographic, serial and document titles held in Alaska are available to every citizen. Most in-state resource sharing among libraries is a result of these projects and is facilitated through training activities offered by and publications developed by the State Library.

B. Resource Sharing

In order to insure that all citizens have free access to materials, the State Library supports a number of resource sharing projects that encourage libraries to participate.

1. Annual Title I grants to three Regional Resource libraries (the public libraries of Anchorage, Fairbanks, and Juneau), provide free service to people living in the Bush where no public libraries exist.

2. Since Alaska is a library material poor state, it is necessary to use interstate interlibrary loan services to guarantee access to needed materials. Therefore, the State Library completely funds a variety of projects that insure free access to the end user.

   a) After a three-month trial period, the State Library decided to become a full participating member of OCLC. This allows the State Library to search the entire OCLC database for all Alaskan libraries that cannot find needed materials in-state. The State Library absorbs all searching, staff and system costs for libraries. The State Library, as a full member, began adding its new records into the OCLC database. It assisted both the UAA and UAF libraries in becoming OCLC participants and provides funds to download their WLN records into OCLC.

   b) The State Library funds the Alaska Project, which is a reimbursement clearinghouse for all interlibrary loan expenses incurred by Alaskan libraries from libraries out-of-state. This covers lending, copying, and shipping charges resulting from the State

Library referrals over the OCLC or WLN subsystems, or referrals made directly by Alaska libraries to out-of-state libraries. The Alaska Project is funded with a combination of Title III and state general fund monies.

V. CRITERIA FOR PARTICIPATION

Any Alaskan library regardless of type, may participate in this program provided it:

1. Where applicable will make its collection bibliographically accessible on WLN or OCLC;
2. Is willing and able to lend and/or copy materials from its collection; and
3. Provides these services free of charge to all other Alaskan libraries.

PART V

POLICIES, PROCEDURES, AND PRIORITIES: LIBRARY SERVICES AND CONSTRUCTION ACT

I. Evaluation and Reporting of Programs and Projects Supported by LSCA:

A. Subgrantees and the State Library will provide evaluations of the effectiveness of programs and projects supported under the act.

B. Dissemination of the results of the evaluations and other information pertaining to program and projects will be accomplished as follows:

1. Results of program evaluations presented in the Library Services and Construction Act Annual Reports will be disseminated to and reviewed by the Governor's Advisory Council; a lending copy will be available upon request to other interested parties.

2. Evaluation reports submitted by subgrantees will be available on loan upon request.

3. Notice of the availability of evaluation results will be published in the Alaska Library Association's *Newspoke*.

II. Coordination of Programs and Projects Supported Under the Act with Library Programs and Projects Operated by Institutions of Higher Education or Local Elementary and Secondary Schools and Other Public or Private Library Programs:

A. The Governor's Advisory Council representatives of public, school, academic, and special libraries shall be responsible for advising the State Library of programs and projects so as to assure coordination of these among all libraries throughout the state.

B. Projects of public library service in state-supported health and correctional institutions shall be coordinated with programs of school or academic library services in these institutions.

III. Approval of Applications for Public Library Service Grants Under Title I of the Act:

A. Applications must be consistent with the long range program objectives for public library services.

B. Priority will be given to projects and programs that improve access to public library resources and services for the least served populations in the state, including programs for individuals with limited English-

speaking proficiency or handicapping conditions, and programs and projects in urban and rural areas.

C. Priority will be given to programs and projects that serve the elderly.

D. Priority will be given to programs and projects designed to combat illiteracy and drug abuse.

E. Priority will be given to programs and projects that increase services and access to services through effective use of technology.

F. Priority will be given to programs and projects that provide services to child-care providers and centers.

G. Funds will be allocated for programs and projects for (a) state institutionalized and (b) the physically handicapped so that the total of state, local, and federal funds for each will not be less than the amount expended during the second preceding fiscal year.

H. Funds will not be allocated for the continuing support of a program or project unless results of evaluation indicate such funding is leading toward achievement of objectives as set forth in the program.

IV. Policies and Procedures for Allocating Funds for Major Urban Resource Libraries Under Title I of the Act:

A. Funds will be allocated only to those public libraries which serve a city identified by the U.S. Commissioner of Education as having 100,000 or more population as taken from the most recent population data available from the U.S. Census.

B. Funds will be allocated after 1) receipt of advice from the Governor's Advisory Council, 2) annual program acceptance from the U.S. Department of Education, and 3) a formal agreement has been reached between the major urban resource library and the State Library.

C. Funds will be allocated to major urban resource libraries which provide service free to all users directly and/or by interlibrary cooperation and which agree to use the funds to improve materials and services in an effort to achieve established standards.

D. Funds will be allocated with the agreement that the major urban resource library will submit annual statistical, financial, narrative and evaluative reports.

E. Funds will not be allocated to major urban resource libraries if there is evidence after evaluation that:
   1. the service demands of individuals and libraries in the region are not being met;

2. the library is not providing the services for which it is being assisted or;
3. other services or technology are available which eliminate the demand for services by individuals and libraries in the region

V. Approval of Applications for the Construction of Public Library Facilities Grants Under Title II:

A. The program will be implemented in compliance with the Library Services and Construction Act, P.L. 101-254 and pertinent regulations, Title 34 (Code of Federal Regulations). Compliance with the regulations and policies of the State Library, as set forth in 4 AAC 57.200 through 4 AAC 57.330, the Preliminary Application and the Library Construction Agreement will be required.

B. In addition, for the purposes of this grant the following requirements and procedures apply:

1. The State Library will announce an application period once a year; after the deadline for receipt of applications, it will evaluate and rate all applications in accordance with 4 AAC 57.270 through 4 AAC 57.280 and award grant money to the best projects.

2. The applicant must match the grant amount with locally derived revenue at a ratio of 61.52% local to 38.48% federal LSCA Title II money.

C. "Public library construction" is defined as the construction of new public library buildings and as the expansion, remodeling, and alteration of existing buildings to be used as public libraries, and the initial equipment of any such buildings, including architect's fees and the cost of land. Costs for shared facilities will be prorated.

D. These facilities must serve areas that are without or have inadequate library facilities necessary to develop library services. All such buildings or shares of buildings must be used for library services.

E. The State Library will recommend a building consultant to confer with the librarian, members of the Board and architect in the planning for any construction of public library buildings.

F. The State Library will apply the following priorities in making grants:

1. A facility that serves as a center for a library area.

2. A facility or a remodeling project for a library unable to provide adequate services in part or wholly due to inadequate facilities.

3. A project for library technology and automation

G. An applicant for a Title II grant who is dissatisfied with a decision by the State Library may obtain a review of that decision in the manner made available to school districts under 4 AAC 40.010 through 4 AAC 40.050.

VI. Approval of Applications for Interlibrary Cooperation and Resource Sharing Grants Under Title III of the Act:

A. Applications must propose projects that will be of benefit to statewide resource sharing by two or more types of libraries. Projects may propose the systematic and effective coordination of the resources of two or more types of libraries for providing supplementary services for the clientele of each.

B. Notification of application opportunities and deadlines will be made through appropriate means to libraries throughout the state. Unsuccessful applicants will be notified in writing.

C. All applications will be reviewed in accord with the Governor's Advisory Council's approved Annual Program which will be used as a guideline during the approval processes.

D. Applications shall include appropriate measurable objectives and plans for evaluating the achievement of these objectives.

E. Priorities will be assigned in relation to the degree to which the applications meet the above criteria, the funds available, and the resources and personnel at the state agency to provide the necessary leadership and guidance.

VII. Policy of Cooperation with Library Services Resulting from Library Services for Indian Tribes, Title IV, Library Services and Construction Act, which is carried out by the Secretary of Education and any eligible Indian tribe, band, nation, or other organized group or community, including any Alaskan Native village, or regional, or village corporation as defined in or established pursuant to the Alaskan Native Claims Settlement Act:

Although it is not administered through the state as Title I, II and III are, the purpose of Title IV is so akin to the purpose of all libraries that it is in the interests of both recipients of Title IV grants and existing libraries to cooperate as closely as possible in order to strengthen library services in Alaska.

VIII. A recommendation for libraries participating in Title V, Foreign Language Materials Acquisition, a discretionary grant program for state and local public libraries, is coordination with the statewide collection development committee.

IX. A recommendation for libraries participating in Title VI, Library Literacy Programs, a discretionary grant program for state and local public libraries, is coordination of efforts with existing programs.

PART VI

LSCA: LEGISLATIVE CHRONOLOGY

6-19-56	P.L. 84-597. Library Services Act Public library services for rural areas only.
8-01-56	P.L. 84-896. Organic Act, added Guam to the list of Territories.
8-31-60	P.L. 86-679. LSA extended for 5 years.
9-25-62	P.L. 87-688. Added American Samoa.
2-11-64	P.L. 88-269. Library Services and Construction Act added urban areas and Title II, Construction, and extended program to District of Columbia.
7-19-66	P.L. 89-511. Extended for 5 years, added Title III, Interlibrary Cooperation, Title IVA, Institutions and IVB, Physically Handicapped. Added also the Trust Territory of the Pacific Islands.
11-24-67	P.L. 90-154. Technical amendments, permitted acquisition of existing buildings for public library use as an eligible expenditure under Title II.
12-30-70	P.L. 91-600. Library Services and Construction Act. Extended for five years, consolidated Titles I, IVA and IVB, emphasized services to low-income families, provided for strengthening State Library administrative agencies and metropolitan libraries which served as national or regional resource centers; removed matching requirements for interlibrary cooperation, Title III; and streamlined State Plan procedures.
5-03-73	P.L. 93-29. Library Services and Construction Act, amended by the "Older Americans Comprehensive Services Amendments of 1973", added a new Title IV, Older Readers Services. This title was not funded.
10-19-73	P.L. 93-133. Library Services and Construction Act, amended by the "National Foundation on the Arts and the Humanities Amendments of 1973", enlarged the definition of "public library" to include research libraries meeting specific criteria.
8-21-74	P.L. 93-380. Library Services and Construction Act, amended by the "Education Amendments of 1974", added program priority for service to areas of high concentrations of persons with limited English-speaking ability.

10-07-77 P.L. 95-123. Library Services and Construction Act, amended to extend the program through 1982, required that (1) Federal funds spent for administration were to be matched with State or other non-Federal funds; (2) the base year for services for handicapped and institutionalized persons was changed, from FY 1971 to the second preceding fiscal year; and (3) additional emphasis was placed on strengthening major urban resource libraries.

8-13-81 P.L. 97-35. Omnibus Reconciliation Act of 1981 reauthorized Titles I and III LSCA through fiscal year 1984.

3-24-83 P.L. 98-8. Jobs Act appropriated $50,000,000 to carry out the provisions of Title II of the Library Services and Construction Act.

10-17-84 P.L. 98-480. Library Services and Construction Act amended, based on the following:

11-22-85 P.L. 99-159. Technical Amendments to LSCA in Title III, the National Science, Engineering, and Mathematics Authorization Act of 1986.

3-15-90 P.L. 101-254. Library Services and Construction Act, amended to extend the program through 1994, required increased emphasis on technology within the framework of Titles I, II and III; additional literacy and child-centered activities in Title I; emphasis within Title II and III on the preservation of library materials; a new Title VII for evaluation and assessment of LSCA; and a new Title VIII, Library Learning Center Programs, with provision for Family Learning Centers and Library Literacy Centers.

SHORT TITLE; REFERENCES

(a) SHORT TITLE.--This Act may be cited as the "Library Services and Construction Act Amendments of 1990".

(b) REFERENCES--References in this Act to "the Act" are references to the Library Services and Construction Act (20 U.S.C. 351 et seq.).

GOVERNOR'S ADVISORY COUNCIL ON LIBRARIES

September, 1992

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Karen R. Crane State Librarian/ Ex-Officio	P.O. Box G Juneau, AK 99811	465-2910 (W) 586-1901 (H)	--
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